#### WATERSHED PROTECTION ORDINANCE

#### Swain County, North Carolina

ARTICLE 100: AUTHORITY AND GENERAL REGULATIONS

#### Section 101. Authority and Enactment.

The Legislature of the State of North Carolina has, in Chapter 153A, Article 6, Section 121, General Ordinance Authority; and in Chapter 143, Article 21, Watershed Protection Rules, delegated the responsibility or directed local governmental units to adopt regulations designed to promote the public health, safety, and general welfare of its citizenry. The Board of Commissioners of Swain County does hereby ordain and enact into law the following articles as the Watershed Protection Ordinance of Swain County.

#### Section 102. Jurisdiction.

The provisions of this Ordinance shall apply within the areas designated as a Public Water Supply Watershed by the N.C. Environmental Management Commission and shall be defined and established on the map entitled, "Watershed Protection Map of Swain County, North Carolina", which is adopted simultaneously herewith. The Watershed Map and all explanatory matter contained thereon accompanies and is hereby made a part of this Ordinance. This Ordinance shall be permanently kept on file in the office of the Swain County Clerk.

#### Section 103. Exceptions to Applicability.

- (A) Nothing contained herein shall repeal, modify, or amend any Federal or State law or regulation, or any ordinance or regulation pertaining thereto except any ordinance which these regulations specifically replace; nor shall any provision of this Ordinance amend, modify, or restrict any provisions of the Code of Ordinances of Swain County; however, the adoption of this Ordinance shall and does amend any and all ordinances, resolutions, and regulations in effect in Swain County at the time of the adoption of this Ordinance that may be construed to impair or reduce the effectiveness of this Ordinance or to conflict with any of its provisions.
- (B) It is not intended that these regulations interfere with any easement, covenants or other agreements between parties.

However, if the provisions of these regulations impose greater restrictions or higher standards for the use of a building or land, then the provisions of these regulations shall control.

- (C) Existing development, as defined in this ordinance, is not subject to the requirements of this ordinance. Expansions to structures classified as existing development must meet the requirements of this ordinance, however, the built-upon area of the existing development is not required to be included in the density calculations.
- (D) If a nonconforming lot of record is not contiguous to any other lot owned by the same party, then that lot of record shall not be subject to the development restrictions of this ordinance if it is developed for single family residential purposes. Any lot or parcel created as part of a family subdivision after the effective date of these rules shall be exempt from these rules if it is developed for one single-family detached residence and if it is exempt from local subdivision regulation. Any lot or parcel created as part of any other type subdivision that is exempt from a local subdivision ordinance shall be subject to the land use requirements (including impervious surface requirements) of these rules, except that such a lot or parcel must meet the minimum buffer requirements to the maximum extent practicable.

#### Section 104. Criminal Penalties.

Any person violating any provisions of this Ordinance shall be guilty of a misdemeanor and, upon conviction, shall be punished in accordance with NCGS 14-4. The maximum fine for each offense shall not exceed \$500.00. Each day that the violation continues shall constitute a separate offense.

#### Section 105. Remedies.

- (A) If any subdivision, development and/or land use is found to be in violation of this Ordinance, the Swain County Board of Commissioners may, in addition to all other remedies available either in law or in equity, institute a civil penalty in the amount of \$100.00, action or proceedings to restrain, correct, or abate the violation; to prevent occupancy of the building, structure, or land; or to prevent any illegal act, conduct, business, or use in or about the premises. In addition, the N.C. Environmental Management Commission may assess civil penalties in accordance with G.S. 143-215.6(a). Each day that the violation continues shall constitute a separate offense.
- (B) If the Watershed Administrator finds that any of the provisions of this ordinance are being violated, he shall notify in writing the person responsible for such violation, indicating the nature of the violation, and ordering the action necessary to correct it. He shall order discontinuance of the illegal use of

land, buildings or structures; removal of illegal buildings or structures, or of additions, alterations or structural changes thereto; discontinuance of any illegal work being done; or shall take any action authorized by this ordinance to ensure compliance with or to prevent violation of its provisions. If a ruling of the Watershed Administrator is questioned, the aggrieved party or parties may appeal such ruling to the Watershed Review Board.

#### Section 106. Severability.

Should any section or provision of this Ordinance be declared invalid or unconstitutional by any court of competent jurisdiction, the declaration shall not affect the validity of this Ordinance as a whole or any part thereof that is not specifically declared to be invalid or unconstitutional.

#### Section 107. Adoption Date and Effective Date.

This revised Watershed Protection Ordinance is adopted on  $\frac{April 9}{April 9}$ , 2001 shall take effect and be in force on  $\frac{April 9}{April 9}$ , 2001.

#### ARTICLE 200: SUBDIVISION REGULATIONS.

### Section 201. General provisions.

- (A) No subdivision plat of land within the Public Water Supply Watershed shall be filed or recorded by the Register of Deeds until it has been approved in accordance with the provisions of this Article. Likewise, the Clerk of Superior Court shall not order or direct the recording of a plat if the recording of such plat would be in conflict with this Article.
- (B) The approval of a plat does not constitute or effect the acceptance by Swain County or the public of the dedication of any street or other ground, easement, right-of-way, public utility line, or other public facility shown on the plat and shall not be construed to do so.
- (C) All subdivisions within a Public Water Supply Watershed shall conform with the mapping requirements contained in G.S.47-30.
- (D) All subdivisions of land in a Public Water Supply Watershed within the jurisdiction of Swain County after the effective date of this ordinance shall require a plat to be prepared, approved, and recorded pursuant to this ordinance.

### Section 202. Subdivision Application and Review Procedures.

- All proposed subdivisions in close proximity of a Public Water Supply Watershed shall be reviewed prior to recording with the Register of Deeds by submitting a vicinity map to the Watershed Administrator to determine whether or not the property is located within the designated Public Water Supply Watershed. Subdivisions that are not within the designated watershed area shall not be subject to the provisions of this ordinance and may be recorded provided the Watershed Administrator initials the vicinity map for all subdivisions in close proximity of a Public Water Supply watershed. In addition, subdivisions within a WS-IV watershed are subject to the provisions of this ordinance only when an erosion and sedimentation plan is required under the provisions of State law, or approved local program. Subdivisions within the designated watershed area shall comply with the provisions of this Article and all other state and local requirements that may apply.
- (B) Subdivision applications shall be filed with the Watershed Administrator. The application shall include a completed application form, two (2) copies of the plat and supporting documentation deemed necessary by the Watershed Administrator or the Watershed Review Board (see appendix A).
- The Watershed Administrator shall review the completed application and submit recommendations to the Watershed Review Board for further review and final action. The Watershed Review Board shall either approve, approve conditionally or disapprove each application by a majority vote of the members present and First consideration of the application shall be at the voting. regularly scheduled meeting of the Board after next The Board shall take final action application is submitted. within forty-five (45) days of its first consideration. Watershed Administrator or the Board may provide public agencies an opportunity to review and make recommendations. However, agencies failure of the to submit ·their comments recommendations shall not delay the Board's action within the prescribed time limit. Said public agencies may include, but are not limited to, the following:
  - (1) The district highway engineer with regard to proposed streets and highways.
  - (2) The director of the Health Department with regard to proposed private water system or sewer systems normally approved by the Health Department.
  - (3) The state Division of Environmental Management with regard to proposed sewer systems normally approved by the Division, engineered storm water controls or storm water management in general.

- (4) Any other agency or official designated by the Watershed Administrator or Watershed Review Board.
- (D) If the Watershed Review Board approves the application, such approval shall be indicated on both copies of the plat by the following certificate and signed by the chairman or other authorized member of the Board:

#### Certificate of Approval for Recording

I certify that the plat shown hereon complies with the Watershed Protection Ordinance and is approved by the Watershed Review Board for recording in the Register of Deeds office.

Date Chairman, Swain County Watershed Review Board

NOTICE: This property is located within a Public Water Supply Watershed - development restrictions may apply.

- (E) If the Watershed Review Board disapproves or approves conditionally the application, the reasons for such action shall be stated in writing for the applicant and entered in the minutes. The subdivider may make changes and submit a revised plan which shall constitute a separate request for the purpose of review.
- (F) All subdivision plats shall comply with the requirements for recording of the County Register of Deeds.
- (G) The plat shall be recorded within thirty (30) days of approval. The Subdivider shall provide the Watershed Administrator with evidence the plat has been recorded with the Register of Deeds within five (5) working days.

#### Section 203. Subdivision standards and required improvements.

- (A) All lots shall provide adequate building space in accordance with the development standards contained in Article 300. Lots which are smaller than the minimum required for residential lots may be developed using built-upon area criteria in accordance with Article 300.
- (B) For the purpose of calculating built-upon area, total project area shall include total acreage in the tract on which the project is to be developed.

- (C) Storm Water Drainage Facilities. The application shall be accompanied by a description of the proposed method of providing storm water drainage. The subdivider shall provide a drainage system that diverts stormwater runoff away from surface waters and incorporates best management practices to minimize water quality impacts.
- (D) Erosion and Sedimentation Control. The application shall, where required, be accompanied by a written statement that a Sedimentation and Erosion Control Plan has been submitted to and approved by the N.C. Division of Land Quality.
- (E) Roads constructed in critical areas and watershed buffer areas. Where possible, roads should be located outside of critical areas and watershed buffer areas. Roads constructed within these areas shall be designed and constructed so to minimize their impact on water quality.

#### Section 204. Construction Procedures.

- (A) No construction or installation of improvements shall commence in a proposed subdivision in a Pulic Water Supply Watershed until a subdivision plat has been approved by the Watershed Review Board.
- (B) No building or other permits shall be issued for erection of a structure on any lot not of record at the time of adoption of this Ordinance until all requirements of this Ordinance have been met. The subdivider, prior to commencing any work within the subdivision, shall make arrangements with the Watershed Administrator to provide for adequate inspection.

# Section 205. Penalties for Transferring Lots in Unapproved Subdivisions.

Any person who, being the owner or agent of the owner of any land located within the jurisdiction of Swain County, thereafter subdivides his land in violation of this ordinance or transfers or sells land by reference to, exhibition of, or any other use of a plat showing a subdivision of the land before the plat has been properly approved under this ordinance and recorded in the office of the register of deeds, shall be guilty of a misdemeanor. The description by metes and bounds in the instrument of transfer or other document used in the process of selling or transferring land shall not exempt the transaction from this penalty. The county may bring an action for injunction of any illegal subdivision, transfer, conveyance, or sale of land, and the court shall, upon appropriate findings, issue an injunction and order requiring the offending party to comply with this ordinance.

#### ARTICLE 300: DEVELOPMENT REGULATIONS

#### Section 301. Establishment of Watershed Areas.

The purpose of this Article is to list and describe the watershed areas herein adopted.

For purposes of this ordinance the county is hereby divided into the following area[s], as appropriate:

WS-I

WS-II-CA (Critical Area)

WS-II-BW (Balance of Watershed)

WS-IV-CA (Critical Area)

WS-IV-PA (Protected Area)

#### Section 302. Watershed Areas Described.

(A) WS-I Watershed Areas. The intent is to provide maximum protection for water supplies within essentially natural and undeveloped watersheds by allowing only low intensity uses. No residential or non-residential uses are allowed except those listed below. Impacts from non-point source pollution shall be minimized.

#### (1) Allowed Uses:

- (a) Agriculture subject to the provisions of the Food Security Act of 1985 and the Food, Agriculture, Conservation and Trade Act of 1990 and all rules and regulations of the Soil and Water Conservation Commission.
- (b) Silviculture, subject to the provisions of the Forest Practices Guidelines Related to Water Quality(15 NCAC 1I.6101-.0209).
- (c) Water withdrawal, treatment and distribution facilities.
- (d) Restricted road access.
- (e) Power transmission lines.
- (2) Density and built-upon area limits do not apply.
- (B) WS-II Watershed Areas Critical Area (WS-II-CA). In order to maintain a predominately undeveloped land use intensity pattern, single family residential uses shall be allowed at a maximum of one dwelling unit per two acres. All other residential and non-residential development shall be allowed at a maximum six

percent (6%) built-upon area. New sludge application sites and landfills are specifically prohibited.

#### (1) Allowed Uses:

- (a) Agriculture, subject to the provisions of the Food Security Act of 1985 and the Food, Agriculture, Conservation and Trade Act of 1990 and the rules and regulations of the Soil and Water Conservation Commission.
- (b) Silviculture, subject to the provisions of the Forest Practices Guidelines Related to Water Quality(15 NCAC 1I.6101-.0209).
- (c) Residential development.
- (d) Non-residential development, excluding: 1) landfills, and 2) sites for land application of residuals or petroleum contaminated soils.

#### (2) Density and Built-upon Limits:

- (a) Single Family Residential—development shall not exceed one dwelling unit per two (2) acres on a project by project basis. No residential lot shall be less than two (2) acres (80,000 square feet excluding roadway right of way), except within an approved cluster development.
- (b) All Other Residential and Non-Residential-development shall not exceed six percent (6%) built-upon area on a project by project basis. For the purpose of calculating built-upon area, total project area shall include total acreage in the tract on which the project is to be developed.
- (C) WS-II Watershed Areas Balance of Watershed (WS-II-BW). In order to maintain a predominantly undeveloped land use intensity, single family residential uses shall be allowed at a maximum of one dwelling unit per acre (ldu/ac). All other residential and non residential development shall be allowed at a maximum of twelve percent built-upon area. In addition, new development may occupy ten percent (10%) of the watershed area which is outside the critical area, with a seventy percent (70%) built-upon area when approved as a special intensity allocation (SIA). The Watershed Administrator is authorized to approve SIAs consistent with the provisions of this ordinance. Projects must to the maximum extent practicable, minimize built-upon surface area, direct stormwater away from surface waters and incorporate Best Management Practices to minimize water quality impacts. Non-discharging landfills and residuals application sites are allowed.

#### (1) Allowed Uses:

- (a) Agriculture, subject to the provisions of the Food Security Act of 1985 and the Food, Agriculture, Conservation and Trade Act of 1990.
- (b) Silviculture, subject to the provisions of the Forest Practices Guidelines Related to Water Quality(15 NCAC 1I.6101-.0209).
- (c) Residential development.
- (d) Non-residential development excluding discharging landfills.

#### (2) Density and Built-upon Limits:

- (a) Single Family Residential—development shall not exceed one dwelling unit per acre(ldu/ac) on a project by project basis. No residential lot shall be less than one acre (or 40,000 square feet excluding roadway right of way), except within an approved cluster development.
- (b) All Other Residential and Non-Residential-development shall not exceed twelve percent (12%) built-upon area on a project by project basis except that up to ten percent (10%) of the balance of the watershed may be developed at up to seventy percent (70%) built-upon area on a project by project basis. For the purpose calculating built-upon area, total project area shall include total acreage in the tract on which the project is to be developed.
- (D) WS-IV Watershed Areas Critical Area (WS-IV-CA). Only new development activities that require an erosion/sedimentation control plan under State law or approved local program are required to meet the provisions of this ordinance when located in a WS-IV watershed. In order to address a moderate to high land use intensity pattern, single family residential uses are allowed at a maximum of two (2) dwelling units per acre. All other residential and non-residential development shall be allowed at a maximum of twenty-four percent (24%) built-upon area. New residuals application sites and landfills are specifically prohibited.

#### (1) Allowed Uses:

(a) Agriculture, subject to the provisions of the Food Security Act of 1985 and the Food, Agriculture,

Conservation and Trade Act of 1990 and the rules and regulations of the Soil and Water Conservation Commission.

- (b) Silviculture, subject to the provisions of the Forest Practices Guidelines Related to Water Quality (15 NCAC 1I.6101-.0209).
- (c) Residential.
- (d) Non-residential development, excluding: 1) landfills and 2) sites for land application of residuals or petroleum contaminated soils.

#### (2) Density and Built-upon Limits:

- (a) Single Family Residential—development shall not exceed two dwelling units per acre on a project by project basis. No residential lot shall be less than one-half (½) acre (or 20,000 square feet excluding roadway right of way), except within an approved cluster development.
- (b) All Other Residential and Non-Residential-development shall not exceed twenty-four percent (24%) built-upon area on a project by project basis. For the purpose of calculating the built-upon area, total project area shall include total acreage in the tract on which the project is to be developed.
- (E) WS-IV Watershed Areas Protected Area (WS-IV-PA). Only new development activities that require an erosion/sedimentation control plan under State law or approved local government program are required to meet the provisions of this ordinance when located in a WS-IV watershed. In order to accommodate moderate to high land use intensity, single family residential uses shall develop at a maximum of two (2) dwelling units per acre(2du/ac). All other residential and non-residential development shall be allowed at a maximum of twenty-four percent (24%) built-upon area. A maximum of three (3) dwelling units per acre (3du/ac) or thirty-six (36%) percent built-upon area is allowed for projects without a curb and gutter street system.

#### (1) Uses Allowed:

- (a) Agriculture, subject to the provisions of the Food Security Act of 1985 and the Food, Agriculture, Conservation and Trade Act of 1990.
- (b) Silviculture, subject to the provisions of the Forest Practices Guidelines Related to Water Quality(15 NCAC 1I.6101-.0209).

- (c) Residential development.
- (d) Non-residential development.

#### (2) Density and Built-upon Limits:

- (a) Single Family Residential—development shall not exceed two (2) dwelling units per acre, as defined on a project by project basis. No residential lot shall be less than one-half (1/2) acre (or 20,000 square feet excluding roadway right of way), or one-third (1/3) acre for projects without a curb and gutter street system, except within an approved cluster development.
- (b) All Other Residential and Non-Residential—development shall not exceed twenty-four percent (24%) built-upon area on a project by project basis. For projects without a curb and gutter street system, development shall not exceed thirty-six percent (36%) built-upon area on a project by project basis. For the purpose of calculating built-upon area, total project area shall include acreage in the tract on which the project is to be developed.
- In addition to the development allowed under paragraphs (a) and (b) above, new development and expansions to existing development may occupy up to ten (10%) of the protected area with up to seventy percent (70%) built-upon area on a project by project basis, when approved as a special intensity allocation (SIA). The Watershed Administrator is authorized to approve SIA's consistent with the provisions of this ordinance. Projects must, to the maximum extent practicable, minimize built upon surface area, direct stormwater away from surface waters and incorporate Best Management Practices to minimize water quality impacts. For the purpose of calculating built-upon area, total project area shall include total acreage in the tract on which the project is to be developed.

#### Section 303. Cluster Development.

Cluster development is allowed in all Watershed Areas  $\underline{\text{except}}$   $\underline{\text{WS-I}}$  under the following conditions:

(A) Minimum lot sizes are not applicable to single family cluster development projects; however, the total number of lots shall not exceed the number of lots allowed for single family detached developments in Section 302. Density or built-upon area for the project shall not exceed that allowed for the critical area or balance of watershed, whichever applies.

- (B) All built-upon area shall be designed and located to minimize stormwater runoff impact to the receiving waters and minimize concentrated stormwater flow.
- (C) The remainder of the tract shall remain in a vegetated or natural state. The title to the open space area shall be conveyed to an incorporated homeowners association for management; to a local government for preservation as a park or open space; or to a conservation organization for preservation in a permanent easement. Where a property association is not incorporated, a maintenance agreement shall be filed with the property deeds.

#### Section 304. Buffer Areas Required.

- (A) A minimum one hundred (100) foot vegetative buffer is required for all new development activities that exceed the low density option; otherwise, a minimum thirty (30) foot vegetative buffer for development activities is required along all perennial waters indicated on the most recent versions of U.S.G.S. 1:24,000 (7.5 minute) scale topographic maps or as determined by local government studies. Desirable artificial streambank or shoreline stabilization is permitted. (Note: The Swain County Watershed Protection Ordinance utilizes the low density option; therefore, the 30 foot vegetative buffer applies.)
- (B) No new development is allowed in the buffer except for water dependent structures, other structures such as flag poles, signs and security lights which result in only diminutive increases in impervious area and public projects such as road crossings and greenways where no practical alternative exists. These activities should minimize built-upon surface area, direct runoff away from the surface waters and maximize the utilization of stormwater Best Management Practices.

# Section 305. Rules Governing the Interpretation of Watershed Area Boundaries.

Where uncertainty exists as to the boundaries of the watershed areas, as shown on the Watershed Map, the following rules shall apply:

- (A) Where area boundaries are indicated as approximately following either street, alley, railroad or highway lines or centerlines thereof, such lines shall be construed to be said boundaries.
- (B) Where area boundaries are indicated as approximately following lot lines, such lot lines shall be construed to be said boundaries. However, a surveyed plat prepared by a registered land surveyor may be submitted to the county as evidence that one

or more properties along these boundaries do not lie within the watershed area.

- (C) Where the watershed area boundaries lie at a scaled distance more than twenty-five (25) feet from any parallel lot line, the location of watershed area boundaries shall be determined by use of the scale appearing on the watershed map.
- (D) Where the watershed area boundaries lie at a scaled distance of twenty-five (25) feet or less from any parallel lot line, the location of watershed area boundaries shall be construed to be the lot line.
- (E) Where other uncertainty exists, the Watershed Administrator shall interpret the Watershed Map as to location of such boundaries. This decision may be appealed to the Watershed Review Board.

#### Section 306. Application of Regulations.

- (A) No building or land shall hereafter be used and no development shall take place except in conformity with the regulations herein specified for the watershed area in which it is located.
- (B) No area required for the purpose of complying with the provisions of this ordinance shall be included in the area required for another building.
- (C) If a use or class of use is not specifically indicated as being allowed in a watershed area, such use or class of use is prohibited.

#### Section 307. Existing Development.

Existing development as defined in this ordinance, may be continued and maintained subject to the provisions provided herein. Expansions to structures classified as existing development must meet the requirements of this ordinance, however, the built-upon area of the existing development is not required to be included in the built upon area calculations.

- (A) Uses of Land. This category consists of uses existing at the time of adoption of this ordinance where such use of the land is not permitted to be established hereafter in the watershed area in which it is located. Such uses may be continued except as follows:
  - (1) When such use of land has been changed to an allowed use, it shall not thereafter revert to any prohibited

use.

- (2) Such use of land shall be changed only to an allowed use.
- (3) When such use ceases for a period of at least one year, it shall not be reestablished.
- (B) Reconstruction of Buildings or Built-upon Areas. Any existing building or built-upon area not in conformance with the restrictions of this ordinance that has been damaged or removed may be repaired and/or reconstructed, except that there are no restrictions on single family residential development, provided:
  - (1) Repair or reconstruction is initiated within twelve (12) months and completed within two (2) years of such damage.
  - (2) The total amount of space devoted to built-upon area may not be increased unless stormwater control that equals or exceeds the previous development is provided.

#### Section 308. Watershed Protection Permit.

- (A) Except where a single family residence is constructed on a lot deeded prior to the effective date of this ordinance, no building or built-upon area shall be erected, moved, enlarged or structurally altered, nor shall any building permit be issued nor shall any change in the use of any building or land be made until a Watershed Protection Permit has been issued by the Watershed Administrator. No Watershed Protection Permit shall be issued except in conformity with the provisions of this ordinance.
- (B) Watershed Protection Permit applications shall be filed with the Watershed Administrator. The application shall include a completed application form (see Appendix A) and supporting documentation deemed necessary by the Watershed Administrator.
- (C) Prior to issuance of a Watershed Protection Permit, the Watershed Administrator may consult with qualified personnel for assistance to determine if the application meets the requirements of this ordinance.
- (D) A Watershed Protection Permit shall expire if a Building Permit or Watershed Occupancy Permit for such use is not obtained by the applicant within twelve (12) months from the date of issuance.

#### Section 309. Building Permit Required.

No permit required under the North Carolina State Building Code shall be issued for any activity for which a Watershed

Protection Permit is required until that permit has been issued.

#### Section 310. Watershed Protection Occupancy Permit.

- (A) The Watershed Administrator shall issue a Watershed Protection Occupancy Permit certifying that all requirements of this ordinance have been met prior to the occupancy or use of a building hereafter erected, altered or moved and/or prior to the change of use of any building or land.
- (B) A Watershed Protection Occupancy Permit, either for the whole or part of a building, shall be applied for coincident with the application for a Watershed Protection Permit and shall be issued or denied within ten (10) days after the erection or structural alterations of the building.
- (C) When only a change in use of land or existing building occurs, the Watershed Administrator shall issue a Watershed Protection Occupancy Permit certifying that all requirements of this ordinance have been met coincident with the Watershed Protection Permit.
- (D) If the Watershed Protection Occupancy Permit is denied, the Watershed Administrator shall notify the applicant in writing stating the reasons for denial.
- (E) No building or structure which has been erected, moved, or structurally altered may be occupied until the Watershed Administrator has approved and issued a Watershed Protection Occupancy Permit.

#### ARTICLE 400: PUBLIC HEALTH REGULATIONS

#### Section 401. Public Health, in general.

No activity, situation, structure or land use shall be allowed within the watershed which poses a threat to water quality and the public health, safety and welfare. Such conditions may arise from inadequate on-site sewage systems which utilize ground absorption; inadequate sedimentation and erosion control measures; the improper storage or disposal of junk, trash or other refuse within a buffer area; the improper management of stormwater runoff; or any other situation found to pose a threat to water quality.

#### Section 402. Abatement.

(A) The Watershed Administrator shall monitor land use

activities within the watershed areas to identify situations that may pose a threat to water quality.

- (B) The Watershed Administrator shall report all findings to the Watershed Review Board. The Watershed Administrator may consult with any public agency or official and request recommendations.
- (C) Where the Watershed Review Board finds a threat to water quality and the public health, safety and welfare, the Board shall institute any appropriate action or proceeding to restrain, correct or abate the condition and/or violation.

#### ARTICLE 500: ADMINISTRATION, ENFORCEMENT AND APPEALS

#### Section 501. Watershed Administrator and Duties thereof.

The Swain County Board of Commissioners shall appoint a Watershed Administrator, who shall be duly sworn in. It shall be the duty of the Watershed Administrator to administer and enforce the provisions of this ordinance as follows:

- (A) The Watershed Administrator shall issue Watershed Protection Permits and Watershed Protection Occupancy Permits as prescribed herein. A record of all permits shall be kept on file and shall be available for public inspection during regular office hours of the Administrator.
- (B) The Watershed Administrator shall serve as clerk to the Watershed Review Board.
- (C) The Watershed Administrator shall keep records of all amendments to the local Water Supply Watershed Protection Ordinance and shall provide copies of all amendments upon adoption to the Division of Water Quality.
- (D) The Watershed Administrator shall keep records of Swain County's utilization of the provision that a maximum of ten percent (10%) of the non-critical area of WS-II and WS-III watersheds and, for local governments that do not choose to incorporate the high density option, ten percent (10%) of the protected area of WS-IV watersheds may be developed with new development at a maximum of seventy percent (70%) built-upon surface area. Records for each watershed shall include the total acres of non-critical watershed area, total acres eligible to be developed under this option, total acres approved for this development option, and individual records for each project with the following information: location, number of developed acres, type of land use, and stormwater management plan (if applicable).

- (E) The Watershed Administrator is granted the authority to administer and enforce the provisions of this Ordinance, exercising in the fulfillment of his responsibility the full police power of Swain County. The Watershed Administrator, or his duly authorized representative, may enter any building, structure, or premises, as provided by law, to perform any duty imposed upon him by this Ordinance.
- (F) The Watershed Administrator shall keep a record of variances to the local Water Supply Watershed Protection Ordinance. This record shall be submitted for each calendar year to the the Division of Water Quality on or before January 1<sup>st</sup> of the following calendar year and shall provide a description of each project receiving a variance and the reasons for granting the variance.

#### Section 502. Appeal from the Watershed Administrator.

Any order, requirement, decision or determination made by the Watershed Administrator may be appealed to and decided by the Watershed Review Board.

An appeal from a decision of the Watershed Administrator must be submitted to the Watershed Review Board within thirty (30) days from the date the order, interpretation, decision or determination is made. All appeals must be made in writing stating the reasons for appeal. Following submission of an appeal, the Watershed Administrator shall transmit to the Board all papers constituting the record upon which the action appealed from was taken.

An appeal stays all proceedings in furtherance of the action appealed, unless the officer from whom the appeal is taken certifies to the Board after the notice of appeal has been filed with him, that by reason of facts stated in the certificate, a stay would in his opinion cause imminent peril to life or property. In such case, proceedings shall not be stayed otherwise than by a restraining order which may be granted by the Board or by a court of record on application of notice of the officer from whom the appeal is taken and upon due cause shown.

The Board shall fix a reasonable time for hearing the appeal and give notice thereof to the parties and shall decide the same within a reasonable time. At the hearing, any party may appear in person, by agent or by attorney.

# Section 503. Changes and Amendments to the Watershed Protection Ordinance.

(A) The Swain County Board of Commissioners may, on its own motion or on petition, after public notice and hearing, amend,

supplement, change or modify the watershed regulations and restrictions as described herein.

- (B) No action shall be taken until the proposal has been submitted to the Watershed Review Board for review and recommendations. If no recommendation has been received from the Watershed Review Board within forty-five (45) days after submission of the proposal to the Chairman of the Watershed Review Board, the Swain County Board of Commissioners may proceed as though a favorable report had been received.
- (C) Under no circumstances shall the Swain County Board of Commissioners adopt such amendments, supplements or changes that would cause this ordinance to violate the watershed protection rules as adopted by the N.C. Environmental Management Commission. All amendments must be filed with the N.C. Division of Environmental Management, N.C. Division of Environmental Health, and the N.C. Division of Community Assistance.

#### Section 504. Public Notice and Hearing Required.

Before adopting or amending this ordinance, the Swain County Board of Commissioners shall hold a public hearing on the proposed changes. A notice of the public hearing shall be given once a week for two successive calendar weeks in a newspaper having general circulation in the area. The notice shall be published for the first time not less than ten (10) nor more than twenty-five (25) days before the date fixed for the hearing.

#### Section 505. Establishment of Watershed Review Board.

- (A) There shall be and hereby is created the Watershed Review Board consisting of five (5) members appointed by the Swain County Board of Commissioners as follows:
  - Three (3) residents of Swain County shall be appointed for three year terms. Two (2) residents of Swain County shall be appointed for two (2) year terms. Thereafter, all new terms shall be for three (3) years, and members may be reappointed.
- (B) Two (2) alternate members shall be appointed by the Swain County Board of Commissioners to serve on the Watershed Review Board in the absence of any regular member and shall be appointed for three (3) year terms. While attending in the capacity of a regular member, the alternate shall have and exercise all the powers and duties of the absent regular member.

#### Section 506. Rules of Conduct for Members.

Members of the Board may be removed by the Swain County Board of Commissioners for cause, including violation of the rules

#### stated below:

- (A) Faithful attendance at meetings of the Board and conscientious performance of the duties required of members of the Board shall be considered a prerequisite to continuing membership on the Board.
  - (B) No Board member shall take part in the hearing, consideration, or determination of any case in which he is personally or financially interested. A Board member shall have a "financial interest" in a case when a decision in the case will:

    1) cause him or his spouse to experience a direct financial benefit or loss, or 2) will cause a business in which he or his spouse owns a 10 per cent or greater interest, or is involved in a decision-making role, to experience a direct financial benefit or loss. A Board member shall have a "personal interest" in a case when it involves a member of his immediate family (i.e., parent, spouse, or child).
  - (C) No Board member shall discuss any case with any parties thereto prior to the public hearing on that case; provided, however, that members may receive and/or seek information pertaining to the case from the Watershed Administrator or any other member of the Board, its secretary or clerk prior to the hearing.
  - (D) Members of the Board shall not express individual opinions on the proper judgement of any case prior to its determination on that case.
  - (E) Members of the Board shall give notice to the chairman at least forty-eight (48) hours prior to the hearing of any potential conflict of interest which he has in a particular case before the Board.
  - (F) No Board member shall vote on any matter that decides an application or appeal unless he had attended the public hearing on that application or appeal.

#### Section 507. Powers and Duties of the Watershed Review Board.

- (A) Administrative Review. The Watershed Review Board shall hear and decide appeals from any decision or determination made by the Watershed Administrator in the enforcement of this ordinance.
- (B) Variances. The Watershed Review Board shall have the power to authorize, in specific cases, minor variances from the terms of this Ordinance as will not be contrary to the public interests where, owing to special conditions, a literal enforcement of this Ordinance will result in practical difficulties or unnecessary hardship, so that the spirit of this Ordinance shall be observed, public safety and welfare secured,

and substantial justice done. In addition, the county shall notify and allow a reasonable comment period for all other local governments having jurisdiction in the designated watershed where the variance is being considered.

- (1) Applications for a variance shall be made on the proper form obtainable from the Watershed Administrator and shall include the following information:
  - (a) A site plan, drawn to a scale of at least one (1) inch to forty (40) feet, indicating the property lines of the parcel upon which the use is proposed; any existing or proposed structures; parking areas and other built-upon areas; surface water drainage. The site plan shall be neatly drawn and indicate north point, name and address of person who prepared the plan, date of the original drawing, and an accurate record of any later revisions.
  - (b) A complete and detailed description of the proposed variance, together with any other pertinent information which the applicant feels would be helpful to the Watershed Review Board in considering the application.
  - (c) The Watershed Administrator shall notify in writing each local government having jurisdiction in the watershed and the entity using the water supply for consumption whenever a variance request is filed. Such notice shall include a description of the variance being requested. Local governments receiving notice of the variance request may submit comments to the Watershed Administrator prior to a decision by the Watershed Review Board. Such comments shall become a part of the record of proceedings of the Watershed Review Board.
- (2) Before the Watershed Review Board may grant a variance, it shall make the following three findings, which shall be recorded in the permanent record of the case, and shall include the factual reasons on which they are based:
  - (a) There are practical difficulties or unnecessary hardships in the way of carrying out the strict letter of the Ordinance. In order to determine that there are practical difficulties or unnecessary hardships, the Board must find that the five following conditions exist:
    - (1) If he complies with the provisions of the Ordinance, the applicant can secure no reasonable return from, nor make reasonable use of, his property. Merely proving that the variance would

permit a greater profit to be made from the property will not be considered adequate to justify the Board in granting an variance. Moreover, the Board shall consider whether the variance is the minimum possible deviation from the terms of the Ordinance that will make possible the reasonable use of his property.

- (2) The hardship results from the application of the Ordinance to the property rather than from other factors such as deed restrictions or other hardship.
- (3) The hardship is due to the physical nature of the applicant's property, such as its size, shape, or topography, which is different from that of neighboring property.
- (4) The hardship is not the result of the actions of an applicant who knowingly or unknowingly violates the Ordinance, or who purchases the property after the effective date of the Ordinance, and then comes to the Board for relief.
- (5) The hardship is peculiar to the applicant's property, rather than the result of conditions that are widespread. If other properties are equally subject to the hardship created in the restriction, then granting a variance would be a special privilege denied to others, and would not promote equal justice.
- (b) The variance is in harmony with the general purpose and intent of the Ordinance and preserves its spirit.
- (c) In the granting of the variance, the public safety and welfare have been assured and substantial justice has been done. The Board shall not grant a variance if it finds that doing so would in any respect impair the public health, safety, or general welfare.
- (3) In granting the variance, the Board may attach thereto such conditions regarding the location, character, and other features of the proposed building, structure, or use as it may deem advisable in furtherance of the purpose of this ordinance. If a variance for the construction, alteration or use of property is granted, such construction, alteration or use shall be in accordance with the approved site plan.
- (4) The Watershed Review Board shall refuse to hear an appeal or an application for a variance previously denied if

it finds that there have been no substantial changes in conditions or circumstances bearing on the appeal or application.

- (5) A variance issued in accordance with this Section shall be considered a Watershed Protection Permit and shall expire if a Building Permit or Watershed Occupancy Permit for such use is not obtained by the applicant within six (6) months from the date of the decision.
- (6) If the application calls for the granting of a major variance, and if the Watershed Review Board decides in favor of granting the variance, the Board shall prepare a preliminary record of the hearing with all deliberate speed. The preliminary record of the hearing shall include:
  - (a) The variance application;
  - (b) The hearing notices;
  - (c) The evidence presented;
  - (d) Motions, offers of proof, objections to evidence, and rulings on them;
    - (e) Proposed findings and exceptions;
  - (f) The proposed decision, including all conditions proposed to be added to the permit.

The preliminary record shall be sent to the Environmental Management Commission for its review as follows:

- (a) If the Commission concludes from the preliminary record that the variance qualifies as a major variance and that (1) the property owner can secure no reasonable return from, nor make any practical use of the property unless the proposed variance is granted, and (2) the variance, if granted, will not result in a serious threat to the water supply, then the Commission shall approve the variance as proposed or approve the proposed variance with conditions and stipulations. The Commission shall prepare a Commission decision and send it to the Watershed Review Board. If the Commission approves the variance as proposed, the Board shall prepare a final decision granting the proposed variance. Commission approves the variance with conditions and stipulations, the Board shall prepare a final decision, including such conditions and stipulations, granting the proposed variance.
- (b) If the Commission concludes from the preliminary record that the variance qualifies as a major variance and that (1) the property owner can secure a reasonable return from or make a practical use of the property without the variance or (2) the variance, if granted, will result in a serious threat

to the water supply, then the Commission shall deny approval of the variance as proposed. The Commission shall prepare a Commission decision and send it to the Watershed Review Board. The Board shall prepare a final decision denying the variance as proposed.

- (C) Subdivision approval. See Article 200.
- (D) Public Health. See Article 400.

#### Section 508. Appeals from the Watershed Review Board.

Appeals from the Watershed Review Board must be filed with the Superior Court within 30 days from the date of the decision. The decisions by the Superior Court will be in the manner of certiorari.

#### ARTICLE 600: DEFINITIONS

Section 601. General Definitions.

Agricultural Use. The use of waters for stock watering, irrigation, and other farm purposes.

Best Management Practices (BMP). A structural or nonstructural management-based practice used singularly or in combination to reduce non-point source inputs to receiving waters in order to achieve water quality protection goals.

Buffer. An area of natural or planted vegetation through which stormwater runoff flows in a diffuse manner so that the runoff does not become channelized and which provides for infiltration of the runoff and filtering of pollutants. The buffer is measured landward from the normal pool elevation of impounded structures and from the bank of each side of streams or rivers.

Building. Any structure having a roof supported by columns or by walls, and intended for shelter, housing or enclosure of persons, animals or property. The connection of two buildings by means of an open porch, breezeway, passageway, carport or other such open structure, with or without a roof, shall not be deemed to make them one building.

Built-upon area. Built-upon areas shall include that portion of a development project that is covered by impervious or partially impervious cover including buildings, pavement, gravel areas (e.g. roads, parking lots, paths,), recreation facilities (e.g. tennis courts), etc. (Note: Wooden slatted decks and the water area of

a swimming pool are considered pervious.)

Cluster Development. The grouping of buildings in order to conserve land resources and provide for innovation in the design of the project including minimizing stormwater runoff impacts. This term includes non-residential development as well as single-family residential and multi-family developments. For the purpose of this ordinance, planned unit developments and mixed use development are considered as cluster development.

The area adjacent to a water supply intake or Critical Area. reservoir where risk associated with pollution is greater than from the remaining portions of the watershed. The critical area is defined as extending either one-half mile from the normal pool elevation of the reservoir in which the intake is located or to the ridge line of the watershed (whichever comes first); or onehalf mile upstream from the intake located directly in the stream or river (run-of-the-river), or the ridge line of the watershed (whichever comes first). Since WS-I watersheds are essentially undeveloped, establishment of a critical area is not required. Local governments may extend the critical area as needed. landmarks such as highways or property lines may be used to delineate the outer boundary of the critical area if these landmarks are immediately adjacent to the appropriate outer boundary of one-half mile.

Customary Home Occupations. Any use conducted entirely within a dwelling and carried on by the occupants thereof, which use is clearly incidental and secondary to the use of the dwelling for residential purposes and does not change the character thereof. Provided further that no mechanical equipment is installed or used except as is normally used for domestic or professional purposes, and that not over twenty-five percent (25%) of the total floor space of any structure is used for the occupation. No home occupation shall be conducted in any accessory building except for the storage and service of a vehicle that is driven off site, such as a service repair truck, delivery truck, etc.

**Development.** Any land disturbing activity which adds to or changes the amount of impervious or partially impervious cover on a land area or which otherwise decreases the infiltration of precipitation into the soil.

**Discharging Landfill.** A landfill which discharges treated leachate and which requires a National Pollution Discharge Elimination System (NPDES) permit.

**Dwelling Unit.** A building, or portion thereof, providing complete and permanent living facilities for one family.

Existing Development. Those projects that are built or those

projects that at a minimum have established a vested right under North Carolina zoning law as of the effective date of this ordinance based on at least one of the following criteria:

- (1) substantial expenditures of resources (time, labor, money) based on a good faith reliance upon having received a valid local government approval to proceed with the project, or
- (2) having an outstanding valid building permit as authorized by the General Statutes (G.S. 153A-344.1), or
- (3) having an approved site specific or phased development plan as authorized by the General Statutes (G.S. 153A-344.1).

Existing Lot (Lot of Record). A lot which is part of a subdivision, a plat of which has been recorded in the Office of the Register of Deeds prior to the adoption of this ordinance, or a lot described by metes and bounds, the description of which has been so recorded prior to the adoption of this ordinance.

Family. One or more persons occupying a single dwelling unit, provided that unless all members are related by blood or marriage or adoption, no such family shall contain over five persons, but further provided that domestic servants employed or living on the premises may be housed on the premises without being counted as a family or families.

Family Subdivision. Family subdivision means a division of a tract of land: (a) to convey the resulting parcels, with the exception of parcels retained by the grantor, to a relative or relatives as a gift or for nominal consideration, but only if no more than one parcel is conveyed by the grantor from the tract to any one relative; or (b) to divide land from a common ancestor among tenants in common, all of whom inherited by intestacy or by will.

Hazardous Material. Any substance listed as such in: SARA section 302, Extremely Hazardous Substances, CERCLA Hazardous Substances, or Section 311 of CWA (oil and hazardous substances).

Industrial Development. Any non-residential development that requires an NPDES permit for an industrial discharge and/or requires the use or storage of any hazardous material for the purpose of manufacturing, assembling, finishing, cleaning or developing any product or commodity.

Landfill. A facility for the disposal of solid waste on land in a sanitary manner in accordance with Chapter 130A Article 9 of the N.C. General Statutes. For the purpose of this ordinance this

term does not include composting facilities.

Lot. A parcel of land occupied or capable of being occupied by a building or group of buildings devoted to a common use, together with the customary accessories and open spaces belonging to the same.

Major Variance. A variance from the minimum statewide watershed protection rules that results in any one or more of the following:

- (1) the relaxation, by a factor greater than ten (10) percent, of any management requirement under the low density option;
- (2) the relaxation, by a factor greater than five (5) percent, of any buffer, density or built-upon area requirement under the high density option;
- (3) any variation in the design, maintenance or operation requirements of a wet detention pond or other approved stormwater management system.

Minor Variance. A variance from the minimum statewide watershed protection rules that results in a relaxation, by a factor of up to five (5) percent of any buffer, density or built-upon area requirement under the high density option; or that results in a relaxation, by a factor of up to ten (10) percent, of any management requirement under the low density option.

Nonconforming Lot of Record. A lot described by a plat or a deed that was recorded prior to the effective date of this ordinance (or its amendments) that does not meet the minimum lot size or other development requirements of this ordinance.

Non-residential Development. All development other than residential development, agriculture and silviculture.

Plat. A map or plan of a parcel of land which is to be, or has been subdivided.

Protected Area. The area adjoining and upstream of the critical area of WS-IV watersheds. The boundaries of the protected area are defined as within five miles of and draining to the normal pool elevation of the reservoir or to the ridgeline of the watershed; or within 10 miles upstream and draining to the intake located directly in the stream or river or to the ridgeline of the watershed.

Residential Development. Buildings for residence such as attached and detached single-family dwellings, apartment complexes, condominiums, townhouses, cottages, etc. and their associated outbuildings such as garages, storage buildings, gazebos, etc. and

customary home occupations.

Residuals. Any solid or semi-solid waste generated from a wastewater treatment plant, water treatment plant or air pollution control facility permitted under the authority of the Environmental Management Commission.

Single Family Residential. Any development where: 1) no building contains more that one dwelling unit, 2) every dwelling unit is on a separate lot, and 3) where no lot contains more than one dwelling unit.

Street (Road). A right-of-way for vehicular traffic which affords the principal means of access to abutting properties.

Structure. Anything constructed or erected, including but not limited to buildings, which requires location on the land or attachment to something having permanent location on the land.

Subdivider. Any person, firm or corporation who subdivides or develops any land deemed to be a subdivision as herein defined.

Subdivision. All divisions of a tract or parcel of land into two or more lots, building sites, or other divisions for the purpose of sale or building development (whether immediate or future) and shall include all division of land involving the dedication of a new street or a change in existing streets; but the following shall not be included within this definition nor be subject to the regulations authorized by this ordinance:

- (1) The combination or recombination of portions of previously subdivided and recorded lots where the total number of lots is not increased and the resultant lots are equal to or exceed the standards of this ordinance;
- (2) The division of land into parcels greater than 10 acres where no street right-of-way dedication is involved;
- (3) The public acquisition by purchase of strips of land for the widening or opening of streets;
- (4) The division of a tract in single ownership whose entire area is no greater than two acres into not more than three lots, where no street right-of-way dedication is involved and where the resultant lots are equal to or exceed the standards of this ordinance;
- (5) The division of a tract into plots or lots used as a cemetery.

Toxic Substance. Any substance or combination of substances (including disease causing agents), which after discharge and upon

exposure, ingestion, inhalation, or assimilation into any organism, either directly from the environment or indirectly by ingestion through food chains, has the potential to cause death, disease, behavioral abnormalities, cancer, genetic mutations, physiological malfunctions (including malfunctions or suppression in reproduction or growth) or physical deformities in such organisms or their off spring or other adverse health effects.

Variance. A permission to develop or use property granted by the Watershed Review Board relaxing or waiving a water supply watershed management requirement adopted by the Division of Water Quality that is incorporated into this ordinance.

Water Dependent Structure. Any structure for which the use requires access to or proximity to or citing within surface waters to fulfill its basic purpose, such as boat ramps, boat houses, docks and bulkheads. Ancillary facilities such as restaurants, outlets for boat supplies, parking lots and commercial boat storage areas are not water dependent structures.

Watershed. The entire land area contributing surface drainage to a specific point (e.g. the water supply intake.)

Watershed Administrator. An official or designated person of Swain County responsible for administration and enforcement of this ordinance.

#### Section 602. Word Interpretation.

For the purpose of this ordinance, certain words shall be interpreted as follows:

Words in the present tense include the future tense.

Words used in the singular number include the plural, and words used in the plural number include the singular, unless the natural construction of the wording indicates otherwise.

The word "person" includes a firm, association, corporation, trust, and company as well as an individual.

The word "structure" shall include the word "building."

The word "lot" shall include the words, "plot," "parcel," or "tract."

The word "shall" is always mandatory and not merely directory.

The word "will" is always mandatory and not merely directory.

# Section 603.

This ordinance was adopted on April 9, 2001, at a regular meeting of the Swain County Board of Commissioners, and is to become effective upon adoption.

David Monteith, Vice Chairman

Swain County Board of Commissioners

Attest:

Linda Cable, County Administrator

and Clerk to the Board

# Appendix A: Application Forms

# Part I: Watershed Subdivisions

# APPLICATION FOR A WATERSHED SUBDIVISION APPROVAL

Date of Application	<del></del>			7	Application Numbe	r
On a separate sheet of paper parcel of land (if one parcel,	, list the Deed Book list here).	k and page numb	er, the pa	rcel size and the	Fax Map and lot nu	mber for each
Watershed name:						_Critical Area: Y/N
Name of Owner/Applicant:						
Corporation Name/State:						
Mailing Address:			<u> </u>			
Street Address:					<del></del>	
City, State and Zip:						
Telephone Number:				Alterna	te:	
General Description of work	k under this applicat	tion:				
	(Smalles	st Lot:	_acres	Largest Lot:	acres)	tions for a
Number of Parcels/Lots: _	(Smalles	st Lot:	_acres	Largest Lot:	acres)	
Number of Parcels/Lots: _	(Smalles	st Lot:	_acres	Largest Lot:	acres)	tions for a  (Seal)
Number of Parcels/Lots: _	(Smalles	above is true and d Protection Ordi	_acres	Largest Lot: and is in complia	acres)	
Number of Parcels/Lots: _	(Smalles	above is true and d Protection Ordi	accurate, inance.	Largest Lot: and is in complia	acres) unce with the condi	(Seal)
Number of Parcels/Lots:  I certify that the is subdivision of land as defined as defi	(Smalles	above is true and d Protection Ordi	accurate, inance.	And is in compliant of the compliant of	acres) unce with the condi	(Seal)

#### Subdivision Plat Checklist

The plat shall be clearly and legibly drawn at a scale of not less than one inch to one hundred feet (1" = 100') (1" = 200' in extreme cases). The plat shall be prepared by a registered surveyor and shall include the following information prior to consideration by the Watershed Review Board:

Nan	ne of Subdivision
Date	e Submitted
Loc	ation
Ow	ner
Add	dress Tel
Sur	veyor
Add	dress Tel
Eng	rineer
Add	dress Tel
۵.	
	ecklist:
(a)	Title Block:
	Subdivision name, subdivider's name, North Arrow, scale (denoted graphically and numerically), date of plat preparation, location of subdivision (township, county, and state), name and seal of registered surveyor preparing plat, deed book reference.
(b)	Vicinity Map:
	A sketch vicinity map showing the location of the subdivision in relation to the surrounding area. If the subdivision is a portion of a larger tract, the map is to show the relation of the subdivision to the largest tract.
(c)	Tract Boundaries:
	The boundaries of the tract or portion thereof to be subdivided, with all bearings and distances shown.
(d)	Property Lines:
	Property lines and owners' names of abutting properties and/or abutting subdivisions of record.
(e)	Natural Features:
	Significant natural features including marshes, lakes or streams, or other natural features affecting the site.
(f)	Existing Features:
	Existing features including structures and built-upon area and [county] [town] limit lines both on or adjacent to the land to be subdivided.
(g)	Topographic Lines (if required by Watershed Administrator or Watershed Review Board):
	Topographic contour lines not to exceed ten (10) foot intervals when the area to be subdivided exceeds four (4) acres.

(	(h)	Lot and Street Lines
-		All proposed lot and street right-of-way lines with approximate area and dimensions, lot numbers and proposed use of land.
(	(i)	Drainage System:
•		Proposed drainage facilities, including approximate location and dimensions of open drainageways, storm sewers, culverts, retaining ponds, or areas where water is to be diverted through grading.
1	(j)	Site Data:
		Total acreage in tract to be subdivided, smallest lot size (square feet) and total number of lots.
	(k)	The following documentation is to accompany the application:
		Written evidence acknowledging the submission and approval of the required soil erosion and sedimentation control plan.

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## Part II: Watershed Protection Permit

# APPLICATION FOR A WATERSHED PROTECTION PERMIT

Date of Application	Application Number
On a separate sheet of paper, list the Deed Boo parcel of land (if one parcel, list here).	ok and page number, the parcel size and the Tax Map and lot number for each
Watershed name:	Critical Area: Y/N
Name of Owner/Applicant:	
Corporation Name/State:	
Mailing Address:	· ,
Street Address:	
City, State and Zip:	
Telephone Number:	Alternate:
	above is true and accurate, and is in compliance with the conditions for a ed Protection Ordinance.
	(Seal)
	Owner/Attorney in Fact
***************	OFFICIAL USE
Date Received:	Date referred to Board:

#### Watershed Protection Permit Plan Checklist

showing the following: (a) Location of Project. Identify the appropriate classification. WS-II-CA, WS-III-BW, WS-III-BW, WS-III-BW, WS-IV-CA, WS-IV-PA. Project included within a 5% / 70% district. (b) Lot Dimensions. Actual dimensions and acreage of the lot to be built upon and the location of any right of ways that may affect development on the lot. Average lot size (in square feet). (c) Built Upon Area. The accurate location and use of all existing and proposed buildings and other structures, and for non-residential developments the location and size, in square feet, of all built upon areas including parking and loading facilities. The percent of the project that will be covered with an impervious surface. The area, in acres, to be left natural. (d) Dwelling Units. The total number of dwelling units proposed on the lot or tract. (e) Streams/Rivers. The accurate location of all perennial streams and natural drainage areas on the property. (f) Adjacent Property Owners. The names of adjoining property owners. (g) Buffers. The location of all required buffer areas. (h) \*Stormwater Control Devices (i.e., wet detention basins). When local governments provide for a high density option, the location of any stormwater control devices shall be shown and shall be designed, constructed and maintained according to the requirements as established by the Division of Environmental Management. Storm Water Controls are used. If Storm Water Controls are used, the name of the certifying engineer is provided. (i) \*Private Water and Sewer Systems. Individual water supply systems and/or ground absorption sewage disposal systems may be permitted, subject to preliminary approval by the County Health Department that there is sufficient space left on the lot for such systems.

Applications for Watershed Protection Permits shall be accompanied by plans in duplicate and drawn to scale

<sup>\*</sup>Include if applicable

# Appendix B

Watershed Review Board

Rules of Procedure-Appeals, Variances

#### ENDIX B: RULES OF PROCEDURE FOR THE WATERSHED REVIEW BOARD REGUARDING THE APPEALS AND VARIANCES

on 101. General Proceedings of the Watershed Review Board.
The Board shall annually elect a chairman and a vice-chairman from among its members. The chairman in turn shall int a secretary, who may be an employee of the [county] [town], [county] [town] officer, or a member of the Watershed we Board. The chairman, or in his absence the vice-chairman, may administer oaths and request the attendance of witnesses. Board shall keep minutes of its proceedings, including the names of members present and absent, a record of the vote on question or abstention from voting, if any, together with records of its examinations and other official actions.
on 102. Meetings.
 (A) Board Meetings. The Board shall hold regular monthly meetings at a specified time and place. Special meetings — Board may be called at any time by the chairman or by request of three (3) or more members of the Board. At least forty— (48) hours written notice of the time and place of meetings shall be given, by the chairman, to each member of the Board. — oard meetings are to be held in accordance with Article 33B of Chapter 143 of the General Statutes of North Carolina, — nonly referred to as the Open Meeting Law.
 (B) Cancellation of Meetings. Whenever there are no appeals or other business for the Board, or whenever so many bers so notify the secretary of inability to attend that a quorum will not be available, the chairman may dispense with a ing by giving written or oral notice to all members.
 (C) Quorum. A quorum shall consist of three (3) members of the Board, but the Board shall not pass upon any tions relating to an appeal from the decision or determination of the Watershed Administrator when there are fewer than fifths (4/5) of the members present.
(D) Voting. All regular members may vote on any issue unless they have disqualified themselves for one or more the solution. In all other matters, the vote of a majority of the members present and voting shall decide issues the Board.
on 103. Appeals and Variances.
(A) Types of Appeals and Variances:
(1) Appeals. The Board shall hear and decide all appeals from any decision or determination made by the Watershed Administrator.
(2) Variances. All applications for variances shall first be presented to the Watershed Administrator, who in turn shall refer the applications to the Watershed Review Board for review and decision in accordance with the procedures outlined in Section 507 of this ordinance.
(B) Procedure for Filing Applications for Appeals and Variances. No hearing shall be held by the Board unless notice of is filed with thirty (30) days after the interested party or parties receive the decision or determination by the Watershed inistrator or the aggrieved party or parties receive constructive notice of the decision. Applications shall be filed with the specified for that purpose and all information required on the form shall be complete before an application shall be idered as having been filed. Once applications have been filed, the Watershed Administrator shall immediately notify the terman of the Board that such applications have been received.
(C) Hearings:

- (1) Time. After receipt of an application for an appeal or variance, the Board chairman shall schedule a time for a hearing which shall be within forty-five (45) days from the filing of such notice of the application
- (2) Notice of Hearing. For all applications, notice of the hearing shall be mailed to the adjoining property owners and to such other persons as the Watershed Administrator shall direct as least five (5) days prior to the hearing. Such notice shall state the location of the building or lot, the general nature of the question involved, and the time and place of the hearing.

(3) Conduct of Hearing. The hearing shall be a quasijudicial proceeding. Any party may appear in person or by agent or by attorney at the hearing. The order of business for the hearing shall be as follows: a) the chairman, or such person as he shall direct, shall give a preliminary statement of the case; b) the applicant shall present the argument in support of the application; c) persons opposed to granting the application shall present their argument against the application; d) both sides will be permitted to present rebuttals to opposing testimony; e) the chairman shall summarize the evidence which was been presented, giving the parties opportunity to make objections or correction. Witnesses may be called and factual evidence may be submitted, but the Board shall not be limited to consideration of only such evidence as would be admissible in a court of law. The Board may view the premises before arriving at a decision. All witnesses before the Board shall be placed under oath and the opposing party may cross-examine them.

#### D) Decisions:

- (1) Time. A decision by the board shall be made within thirty-five (35) days from the time of hearing.
- (2) Form. Written notice by certified or registered mail of the decision in a case shall be given to the applicant or appellant by the secretary as soon as practical after the case is decided. Also, written notice shall be given to owners of the subject property and to persons who have made a written request for such notice. The final decision of the Board shall be shown in the record of the case as entered in the approved minutes. Such record shall show the reasons for the determination, with a summary of the evidence introduced and the findings of the fact made.
- (3) The decision on an application for an appeal may reverse or affirm, wholly or partly, or modify the decision or determination of the Watershed Administrator.
- (4) With an application for a major variance, the Watershed Review Board shall provide a recommendation to the N.C. Environmental Management Commission. The N.C. Environmental Management Commission shall have the authority to approve or deny the issuance of a variance. If the N.C. Environmental Management Commission approves the variance, the Watershed Review Board may direct the Watershed Administrator to issue a watershed Protection Permit.
- (5) Expiration of Permits. Unless otherwise specified, any order or decision of the Board in granting a Watershed Protection Permit shall expire if a Building Permit or Watershed Occupancy Permit for such use is not obtained by the applicant within twelve (12) months from the date of the decision.
- (6) Voting. The concurring vote of four-fifths (4/5) of the members of the Board shall be necessary to reverse any decision or determination of the Watershed Administrator. A majority vote of the members present and voting is required to provide a recommendation to the N.C. Environmental Management Commission on an application for a major variance.
- (7) Public Record of Decisions. The decisions of the Board, as filed in its minutes, shall be a public record and available for inspection at all reasonable times. Every decision of the Watershed Review Board shall be filed in the off of the Watershed Administrator and a written copy thereof shall be delivered to the applicant and adjacent property owners by personal service or registered mail.
- (8) Decisions and Appeals. Every decision by the Board regarding appeals from the decisions of the Watershed Administrator shall be subject to review by the superior court. All appeals shall be taken to superior court within thirty (30) days after the decision of the Board is filed in the office of the Watershed Administrator, or after a written copy thereof is delivered to the appellant by personal service or registered mail or certified mail, return receipt requested, whichever is later.

# APPENDIX B: RULES OF PROCEDURE FOR THE WATERSHED REVIEW BOARD REGUARDING THE APPEALS AND VARIANCES

#### Section 101. General Proceedings of the Watershed Review Board.

The Board shall annually elect a chairman and a vice-chairman from among its members. The chairman in turn shall appoint a secretary, who may be an employee of the [county] [town], [county] [town] officer, or a member of the Watershed Review Board. The chairman, or in his absence the vice-chairman, may administer oaths and request the attendance of witnesses. The Board shall keep minutes of its proceedings, including the names of members present and absent, a record of the vote on every question or abstention from voting, if any, together with records of its examinations and other official actions.

#### Section 102. Meetings.

- (A) Board Meetings. The Board shall hold regular monthly meetings at a specified time and place. Special meetings of the Board may be called at any time by the chairman or by request of three (3) or more members of the Board. At least forty-eight (48) hours written notice of the time and place of meetings shall be given, by the chairman, to each member of the Board. All board meetings are to be held in accordance with Article 33B of Chapter 143 of the General Statutes of North Carolina, commonly referred to as the Open Meeting Law.
- (B) Cancellation of Meetings. Whenever there are no appeals or other business for the Board, or whenever so many members so notify the secretary of inability to attend that a quorum will not be available, the chairman may dispense with a meeting by giving written or oral notice to all members.
- (C) Quorum. A quorum shall consist of three (3) members of the Board, but the Board shall not pass upon any questions relating to an appeal from the decision or determination of the Watershed Administrator when there are fewer than four-fifths (4/5) of the members present.
- (D) Voting. All regular members may vote on any issue unless they have disqualified themselves for one or more the reasons listed in Section 506 of this ordinance. The required vote to decide applications for appeals and variances shall not be reduced by any disqualification. In all other matters, the vote of a majority of the members present and voting shall decide issues before the Board.

#### Section 103. Appeals and Variances.

#### (A) Types of Appeals and Variances:

- (1) Appeals. The Board shall hear and decide all appeals from any decision or determination made by the Watershed Administrator.
- (2) Variances. All applications for variances shall first be presented to the Watershed Administrator, who in turn shall refer the applications to the Watershed Review Board for review and decision in accordance with the procedures outlined in Section 507 of this ordinance.
- (B) Procedure for Filing Applications for Appeals and Variances. No hearing shall be held by the Board unless notice thereof is filed with thirty (30) days after the interested party or parties receive the decision or determination by the Watershed Administrator or the aggrieved party or parties receive constructive notice of the decision. Applications shall be filed with the Watershed Administrator, who shall act as clerk for the Board in receiving this notice. All applications shall be made upon the form specified for that purpose and all information required on the form shall be complete before an application shall be considered as having been filed. Once applications have been filed, the Watershed Administrator shall immediately notify the chairman of the Board that such applications have been received.

#### (C) Hearings:

- (1) Time. After receipt of an application for an appeal or variance, the Board chairman shall schedule a time for a hearing which shall be within forty-five (45) days from the filing of such notice of the application
- (2) Notice of Hearing. For all applications, notice of the hearing shall be mailed to the adjoining property owners and to such other persons as the Watershed Administrator shall direct as least five (5) days prior to the hearing. Such notice shall state the location of the building or lot, the general nature of the question involved, and the time and place of the hearing.

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# LOCAL GOVERNMENT WATER SUPPLY WATERSHED PROTECTION ORDINANCE DOCUMENT CHECKLIST

Completion of this form is required for all local governments submitting a water supply watershed protection ordinance, or an update to the ordinance. Please submit a separate checklist for each designated surface water supply watershed in your jurisdiction that has a different water supply classification or where separate ordinances are applicable to each watershed.

Local Government Name: Swal	in Coo	inty			
Water Supply Name: Lands Cra	20/5	Mingus Ci	reek		-
Water Supply Name			<u> </u>		-
Water Supply Classification: WS 3	<u> </u>				-
Part One					
Please indicate below where the following items	are located	l in your ordinanc	e:		
				For EM	C Use
<u>Provision</u> (* must be included in ordinance)	Page(s)	Section(s)	<u>Revision</u>	Meets/	<u>Needs</u>
•	,	4.4.4	<u>Date</u>	Exceeds	Revision
a) General Statute authority *	/				
b) Adoption date *	_3	107			
c) Effective date *	_3_	107			
d) Variance procedures	19-22	507			
e) Jurisdiction of ordinances *	/	102			
f) Establishment and duties of Watershed	Α		,	1 .	· 1
Review Board	<b>X</b> 19	<u>505,507</u>			
g) Amendment Procedures *	17_	_503	•		
Critical Area Requirements (if applicable)		•			
h) Critical Area definition *	2\$	601	•		
i) Development requirements *					
(density/built upon area)	7	30Z			! !
- Residential	7	302			
- Non-residential	7	302		1	
j) High density option requirements (if applicable)	NA	NA			
k) Stormwater control requirements	70 77				
(required with high density option)	NA	NA			
I) Cluster option requirements	11	303			
m) Buffer requirements *	/2	304			
•					
Balance of Watershed or Protected Area (if app.)	NA	$\sim$ A			
n) Protected Area definition					
o) Development requirements *					
(density/built upon area)		•			
- Residential			•		
- Non-residential		<del></del>		ļ	ļ
p) High density option requirements (if applicable)		·			
g) Stormwater control requirements		•			
(required under High Density option)				ļ	
r) Cluster option requirements	· · · · · · · · · · · · · · · · · · ·				
2) Buffer requirements #				í	

t) 10%/70% development option

						you have concer	
		une, page num					
					<del> </del>		·
		Ť	4	:			
<u>Part Two</u>			·				_
Does an intergo If yes, please in		perative agreen	ent exist for th	is water supply	watershed?	Yes No	<u> </u>
Part Three							
	_	ommission rules	_	ed local governs	nents to sub	mit:	
		shed ordinance					
		_	-	-	_	he local governmed the shorted n	
	* * * *					, WS-III, and WS	
						S-IV) boundarie	
		•		•		ians and ordinance	
					- <b>G F</b> .		
Please indicat	e that the follo	wing have been	n submitted (d	late or check):			
Submitted							
:	Whi	-£	• d:				
·	_	of watershed on EMC has not					
		_ Revisions to 1		d ordinance			
	Cover Letter	_	Line approve	d ordinance			
	Maps						
•		•					
Part Four	•						
Please provide	the following c	ontact informati	ion:				
	Watershed Pr					•	*
Phone sumbe	-T' ( )			·	•		
I hone hande	~·\/						
•						·	
Submit your	ordinances, ma	aps and manage	ement plans to	<b>)</b> :	•	•	
		* *** *** ***	mari dan arawa	7-4 <b>^</b> 1*4			
		•	Division of W	~ ~			
			mment Assista			•	
			ervice Center				

If you have any questions please contact us at (919) 733-5083: Jeff Coutu (ext. 555), Liz Kovasckitz (ext. 572), Milt Rhodes (ext. 366) or Steve Zoufaly (ext. 566), or visit our website at http://h2o.enr.state.nc.us/wswp

DWQ Reviewer	Date
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# LOCAL GOVERNMENT WATER SUPPLY WATERSHED PROTECTION ORDINANCE DOCUMENT CHECKLIST

Completion of this form is required for all local governments submitting a water supply watershed protection ordinance, or an update to the ordinance. Please submit a separate checklist for each designated surface water supply watershed in your jurisdiction that has a different water supply classification or where separate ordinances are applicable to each watershed.

Local Government Name: Swain County	
Water Supply Name: Deep Creek	
Water Supply Classification: WS.II	

## Part One

Please indicate below where the following items are located in your ordinance:

				For EM	For EMC Use		
Provision (* must be included in ordinance)	Page(s)	Section(s)	Revision	Meets/	Needs		
			Date	Exceeds	Revision		
a) General Statute authority *		101					
b) Adoption date *	. 3	107					
c) Effective date *	3	107		·			
d) Variance procedures	19-22	507					
e) Jurisdiction of ordinances *	/	102					
f) Establishment and duties of Watershed					·		
Review Board	1819	505,507			·		
g) Amendment Procedures *	77_	503					
		•					
Critical Area Requirements (if applicable)				ł	] [		
h) Critical Area definition *	23	601					
i) Development requirements *	77.0	<b>m</b>		į			
(density/built upon area)	<u></u>	<u> 302</u>		<u> </u>			
- Residential	<u>8</u>	<u> 30 Z</u>			<u> </u>		
- Non-residential	8	302	•				
j) High density option requirements (if applicable)	NR	NA					
k) Stormwater control requirements							
(required with high density option)	WFI						
I) Cluster option requirements		303					
m) Buffer requirements *	_/&	309					
Balance of Watershed or Protected Area (if app.)							
n) Protected Area definition	- 26	601					
o) Development requirements *	8	302					
(density/built upon area)	~	302					
- Residential	9			·   .			
- Non-residential	9	302					
p) High density option requirements (if applicable)	NA	<u>~~~~</u>					
q) Stormwater control requirements	4 4 40	מב ג	•	1			
(required under High Density option)	<u>NA</u>	NA		:	<del> </del>		
r) Cluster option requirements	_//_	303			1		
s) Buffer requirements *		304			<del> </del>		
t) 10%/70% development option	7	302		L			
	16	501		•			

v -	•		-	protection ordinance tion(s):	-	
						•
		<i>ਵੱ</i>	i	:		
Part Two Does an intergov If yes, please inc	vernmental coope clude a copy.	rative agreem	ent exist for thi	s water supply water	rshed? Yes	No <u>X</u>
<ul> <li>three copies</li> <li>a cover letter drinking was</li> <li>1:24,000 so and Balance</li> </ul>	s of the watersho er from the loca ater supply prote cale USGS topos e of the Watersh	ed ordinance I government ection manag graphical manaded (WS-I, W	t attorney or le gement plan an ps delineating VS-II and WS-	d local governments gal counsel stating d ordinance meet of the Critical Area ( III) or Protected Ar	that the local government the the the the the the the the the th	oted rules id WS-IV) idaries
• all revision	s and modificat	ions to local	water supply v	vatershed managen	dent plans and ord	unances
Please indicate	that the following	ng have been	n submitted (da	ate or check):		
Submitted						
		MC has not		l ordinance		
		•				
Part Four Please provide t	the following con	tact informati	on:			
Administrator	Watershed Prot		· ·	<u> </u>		
Phone number	:():					
Submit your o	rdinances, maps	: and manage	ernent nlans to			
	<del>-</del>	_	_			
•		Local Gover 1617 Mail S	Division of Warment Assistate ervice Center 27699-1617	-	e e	

If you have any questions please contact us at (919) 733-5083: Jeff Coutu (ext. 555), Liz Kovasckitz (ext. 572), Milt Rhodes (ext. 366) or Steve Zoufaly (ext. 566), or visit our website at http://h2o.enr.state.nc.us/wswp

DWQ Reviewer	Date
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# LOCAL GOVERNMENT WATER SUPPLY WATERSHED PROTECTION ORDINANCE DOCUMENT CHECKLIST

Completion of this form is required for all local governments submitting a water supply watershed protection ordinance, or an update to the ordinance. Please submit a separate checklist for each designated surface water supply watershed in your jurisdiction that has a different water supply classification or where separate ordinances are applicable to each watershed.

Local Government Name: Sw	ain Co				
Water Supply Name: Fontu	Na La	ke /1174	le Tenness	ec River	<u>~</u>
	WSIX				_ _
Part One Please indicate below where the following item	s are located	d in your ordinan	ce:	For EM	C IIse
Provision (* must be included in ordinance)	Page(s)	Section(s)	Revision	Meets/	Needs
a) General Statute authority *	1	101	<u>Date</u>	Exceeds	Revision
b) Adoption date *	<del></del>	107	· · · · · · · · · · · · · · · · · · ·		
c) Effective date *		107			
•	10 22		·		
d) Variance procedures	<u> 19-22</u>	507		<b>—</b>	
e) Jurisdiction of ordinances *		102			
f) Establishment and duties of Watershed Review Board	10 10	505507		j ,	·
g) Amendment Procedures *	10/7	<u> </u>		<del>                                     </del>	
g) Amendment i rocodines				<del>                                     </del>	
Critical Area Requirements (if applicable)		•			
h) Critical Area definition *	- 24	601		1	
i) Development requirements *		<u> </u>	<del></del>		
(density/built upon area)	9-11	30Z			
- Residential	10	302			
- Non-residential	10	302			
j) High density option requirements (if applicable)	NA	NA			
k) Stormwater control requirements					
(required with high density option)	NA	NA			
1) Cluster option requirements	11	303			
m) Buffer requirements *	12	304			
Balance of Watershed or Protected Area (if app.)		1 - 1			
n) Protected Area definition	26	60/		·	·
o) Development requirements.*	10-	11 302			1 ·
(density/built upon area)	٠.	1 302			
- Residential - Non-residential		302			İ
p) High density option requirements (if applicable)		·	<del></del>	<del></del>	
<ul> <li>q) Stormwater control requirements</li> </ul>	IVA	NA_			1
(required under High Density option)	NA	NR	•		
r) Cluster option requirements	1)	303'			<del>                                     </del>
8) Buffer requirements +	417	304			
t) 10%/70% development option	- 11	307	<del></del>		<del>                                     </del>

16

501

				protection ordinanc tion(s):		
	•	<del>-</del> <del>-</del> <del>-</del>	1	:		
Part Two Does an inters If yes, please	governmental co include a copy.	operative agreem	ent exist for thi	s water supply water	shed? Yes N	To X
<ul> <li>three cop</li> <li>a cover leadrinking</li> <li>1:24,000</li> <li>and Bala</li> </ul>	pies of the water etter from the low water supply pro- scale USGS to note of the Water	rshed ordinance ocal governmen rotection manag pographical ma ershed (WS-I, W	t attorney or le gement plan an ps delineating VS-II and WS-	d local governments gal counsel stating d ordinance meet of the Critical Area ( III) or Protected Ar vatershed managem	that the local gove or exceed the adopt WS-II, WS-III, and ea (WS-IV) bound	ed rules I WS-IV) laries
Please indica	ate that the follo	owing have been	n submitted (da	ate or check):		
		of watershed o _EMC has not _Revisions to I	approved	ordinance	,	
Part Four Please provid	le the following	contact informati	on:			
Administrate Address:						
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Submit you	r ordinances, m	aps and manage	ment plans to	•	:	
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